

## Message Text

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ACTION IO-14

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AF-10 ARA-14 CIAE-00 DODE-00 PM-05 H-02 INR-10

L-03 NASA-02 NSAE-00 NSC-05 OIC-02 SP-02 PA-02

DOE-15 CEQ-01 OES-07 SS-15 ICA-20 /179 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 1800

INFO AMEMBASSY BEIRUT

AMEMBASSY MOSCOW

AMCONSUL SYDNEY

USMISSION USNATO

USMISSION GENEVA

UNCLAS SECTION 01 OF 02 MISSION USUN NEW YORK 02283

E.O. 11652: NA

TAGS: PARM, UNGA, IO

SUBJECT: UNSSOD:JUNE 5 MORNING PLENARY SESSION-STATEMENTS  
OF AUSTRALIA, LEBANON, UKRAINIAN SSR

1. SUMMARY: AUSTRALIAN PRIME MINISTER FRASER CALLED FOR  
PROGRESS IN SALT NEGOTIATIONS, NUCLEAR WEAPONS TESTING  
AND HORIZONTAL NONPROLIFERATION. HE TERMED FRENCH  
PROPOSAL ON INTERNATIONAL SATELLITE OBSERVATION  
AGENCY "INTERESTING" AND SUPPORTED RETENTION OF  
CURRENT DISARMAMENT MACHINERY. LEBANESE PERMREP TUENI  
LAMENTED THE PROBLEMS FACED BY SMALLER COUNTRIES TODAY  
AND CRITICIZED ROLE SUPERPOWERS HAVE PLAYED THROUGH  
ARMAMENTS, MAKING SMALL NATIONS OBJECTS OF INTERNATIONAL  
RIVALRIES. UKRAINIAN SSR FOREIGN MINISTER SHEBELS  
PROVIDED NO SURPRISES, STRONGLY SUPPORTING  
ALL USSR PROPOSALS.

2. AUSTRALIAN PRIME MINISTER FRASER'S SPEECH REFLECTED  
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AUSTRALIA'S STATUS AS A DEVELOPED SMALLER POWER. HE NOTED  
MIDDLE AND SMALL POWERS ARE INDIVIDUALLY IN NO  
POSITION TO DECIDE GLOBAL ISSUES, BUT COLLECTIVELY CAN  
HELP FOSTER A BETTER INTERNATIONAL CLIMATE. HE EMPHASIZED  
THAT THE REALISTIC APPROACH TO DISARMAMENT LIES IN  
STEP BY STEP DEVELOPMENT OF ARMS CONTROL. THE FIRST  
FOCUS IN THIS IS NUCLEAR ARMS CONTROL. AUSTRALIA OPPOSES

FURTHER ESCALATION OF THE NUCLEAR ARMS RACE AND THE SPREAD OF NUCLEAR WEAPONS. HE OBSERVED THAT NUCLEAR AND NON-NUCLEAR WEAPON STATES HAVE A COMMON INTEREST IN LIMITING NUCLEAR ARMS AND THAT CAREFULLY NEGOTIATED LIMITS NEED NOT ENDANGER ANY NATION'S SECURITY. FRASER CALLED FOR PROGRESS ON THREE FRONTS. SALT: HE NOTED THAT SOME STATES ARE UNWILLING TO ABANDON THE NUCLEAR WEAPON OPTION UNTIL THE SUPERPOWERS REDUCE THEIR ARSENALS. FRASER PREDICTED THAT AS CONFIDENCE IN SALT NEGOTIATIONS GROWS, NUCLEAR ARSENALS MAY BEGIN TO BE REDUCED. SALT MUST LIMIT AND THEN REDUCE SUPERPOWERS' NUCLEAR ARMS WHILE PRESERVING THE STRATEGIC NUCLEAR BALANCE IN THE INTERESTS OF ALL. ULTIMATELY SALT WILL ENVELOP NEGOTIATIONS INVOLVING ALL NUCLEAR ARMS STATES.

NUCLEAR WEAPONS TESTING:

AUSTRALIA ALSO WELCOMES THE CURRENT CTB NEGOTIATIONS AND WOULD SUPPORT AN INTERNATIONAL AGREEMENT TO HALT PRODUCTION OF FISSIONABLE MATERIAL FOR NUCLEAR WEAPONS; SUCH AN AGREEMENT SHOULD BE DISCUSSED SOON AMONG NUCLEAR WEAPON STATES.

HORIZONTAL NONPROLIFERATION: FRASER NOTED INTERNATIONAL NEGOTIATIONS MUST BEGIN TO FIND WAYS TO STOP PROLIFERATION  
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WHILE PROTECTING LEGITIMATE INTERESTS. HE EMPHASIZED THE NEED FOR CREATING TREATY OBLIGATIONS. HE URGED UNIVERSAL ACCEPTANCE OF THE NPT, BUT BALANCED NUCLEAR STATES' REASSURANCES ON THE NON-USE OF SUCH ARMS WITH A NEED TO ASSURE NON-NUCLEAR WEAPON STATES ACCESS TO PEACEFUL NUCLEAR TECHNOLOGY. ON OTHER TOPICS, FRASER IN PRINCIPLE SUPPORTED PROPOSALS TO REDUCE MILITARY BUDGETS, BUT NOTED PRACTICAL DIFFICULTIES IN IMPLEMENTING SUCH A PROGRAM. HE VOLUNTEERED TO SUBMIT AUSTRALIA'S DEFENSE BUDGET FOR ANALYSIS AS PART OF A PILOT PROJECT ON MILITARY BUDGETS. FRASER ALSO SUPPORTED THE NORDIC PROPOSAL THAT THE UN STUDY THE RELATIONSHIP BETWEEN DISARMAMENT AND DEVELOPMENT. HE VOICED AUSTRALIA'S AGREEMENT THAT THERE IS VALUE IN REGIONAL APPROACHES TO ARMS CONTROL AND NOTED THAT ANY AGREEMENTS BETWEEN SUPERPOWERS MUST ENHANCE SECURITY PROVIDED BY EXISTING ALLIANCES AND ARRANGEMENTS ALREADY CONCLUDED FOR REGIONAL AREAS. ON VERIFICATION, FRASER TERMED THE FRENCH PROPOSAL OF ESTABLISHING AN INTERNATIONAL SATELLITE OBSERVATION AGENCY "AN INTERESTING IDEA THAT WARRANTS CONSTRUCTIVE CONSIDERATION." HE ALSO VOLUNTEERED AUSTRALIA'S COOPERATION IN SEISMIC MONITORING TO IDENTIFY

SMALL UNDERGROUND TESTS IN SUPPORT OF A CTB TREATY.

3. FRASER SUPPORTED RETENTION OF THE BASIC THREE-TIER STRUCTURE OF CURRENT DISARMAMENT MACHINERY: THE FIRST COMMITTEE OF THE UNGA, THE CCD, AND THE UN DISARMAMENT CENTER. HE NOTED EACH NEEDS MODIFICATION. THE CCD SHOULD REMAIN A COMPACT NEGOTIATING BODY BY CONSENSUS, BUT WITH 5 CHANGES: 1) ALL NUCLEAR WEAPONS STATES SHOULD BE INCLUDED IN ITS DELIBERATIONS. 2) ITS MEMBERSHIP SHOULD REFLECT WIDER GEOGRAPHICAL, POLITICAL AND SECURITY INTERESTS; IT HAS BEEN TOO LOOSELY TIED TO THE EUROPEAN CONTEXT; A MODEST INCREASE IN MEMBERSHIP WOULD MAKE IT MORE REPRESENTATIVE. INCLUDING NON-EUROPEAN STATES, SUCH AS AUSTRALIA, ACTIVELY INTERESTED IN ARMS  
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CONTROL WOULD MEET THIS NEED. 3) CCD SHOULD NOT BE SUBJECT TO THE OVERRIDING WILL OF THE NUCLEAR WEAPONS STATES; AND SOME CHANGES MUST BE MADE IN THE EXISTING CO-CHAIRMANSHIP ARRANGEMENTS. 4) CCD'S LINKS TO THE GA

SHOULD BE STRONGER. 5) THERE SHOULD BE MORE OPPORTUNITIES FOR NON-MEMBERS TO PARTICIPATE IN WORKING GROUPS AND OTHER APPROPRIATE MEETINGS. FRASER ALSO SUPPORTED STRENGTHENING OF THE UN DISARMAMENT CENTER.

4. LEBANESE PREREP TUENI DISCOURSED MAINLY ABOUT THE POLITICAL, ECONOMIC AND MILITARY PROBLEMS THAT CONFRONT SMALL COUNTRIES TODAY. HE CITED LEBANON AS A TRAGIC EXAMPLE OF HOW A PEACE-LOVING NATION CAN BE TRANSFORMED INTO AN "EVERY-MAN'S-LAND," AND ARENA FOR EVERYONE'S WAR AND EVERYONE'S REVOLUTION. HE CAME TO THE EMOTIONAL CONCLUSION THAT IN SUCH A SITUATION A SMALL NATION HAS ONLY TWO SUICIDAL CHOICES: EXPLOSION OR INVASION. TUENI LAMENTED THE CURRENT DISCONTINUITY BETWEEN DETENTE, DISARMAMENT, AND DEVELOPMENT.

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MENT AND COMPLAINED THAT SMALL STATES HAVE BECOME THE OBJECTS OF INTERNATIONAL RIVALRIES THAT THEY ARE POWERLESS TO CONTROL. TURNING TO THE MIDDLE EAST SITUATION, TUENI ACCUSED ISRAEL OF BLOCKING THE DEVELOPMENT AND DESTABILIZING THE ARAB WORLD. HE NOTED THAT SETTLEMENT OF THE LEBANON QUESTION HAS BECOME MORE AND MORE CLOSELY LINKED WITH A JUST A COMPREHENSIVE SOLUTION OF THE WHOLE MIDDLE EAST QUESTION. TUENI ENCOURAGED THE SMALL NATIONS AND INTERESTED POWERS OF THE WORLD TO TURN TO "INTERNATIONAL NEUTRALITY" IN WORLD RELATIONS. THE UN SHOULD PROVIDE A PROTECTIVE SHROUD FOR SMALLER NATIONS THROUGH SUCH MEDIA AS A PERMANENT UN PEACEKEEPING FORCE AND A WORLD DISARMAMENT AUTHORITY. TUENI WAS VERY CRITICAL OF THE ROLE SUPERPOWERS HAVE PLAYED THROUGH ARMAMENTS, ACQUISITION OF WHICH HAS--AS IN THE CASE OF THE 1967 MIDDLE EAST WAR--HAS MADE THE LOCAL PARTIES HOSTAGE AND SUBJECTED THEM TO "THE IMPERATIVES OF THE INTERNATIONAL GAME."

5. UKRAINIAN FOREIGN MINISTER SHEVEL'S SPEECH HELD NO SURPRISES. HE CITED THE ARMS RACE AS THE MAIN THREAT TO MANKIND, TO SMALL AS WELL AS TO LARGE NATIONS. HE PREDICTABLY GAVE HIS DELEGATION'S WARM SUPPORT TO ALL USSR PROPOSALS. SHEVEL ACCUSED THE WEST OF A DOUBLE FACED ATTITUDE ON THE NEUTRON BOMB: US INTEREST IN THAT WEAPON HAS STIMULATED SIMILAR INTEREST AMONG OTHER STATES, MAINLY THE US'S NATO ALLIES. YET AT THE SAME TIME THE NATO STATES ARE MAKING HIGH-SOUNDING PUBLIC STATEMENTS ABOUT PEACE. SHEVEL RECALLED THAT SEVERAL STATEMENTS AT THIS SSOD CONTAINED ABSOLUTELY UNREALISTIC PROPOSALS TO THE EFFECT THAT SOME COUNTRIES SHOULD IMPLEMENT MEASURES OF UNILATERAL DISARMAMENT IN DISREGARD OF THEIR SECURITY

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INTERESTS AND OF THE EXISTING CORRELATION (I.E.,  
BALANCE) OF FORCES. ON NON-PROLIFERATION, SHEVEL  
WARNED THAT PEACE WILL BE THREATENED IF NUCLEAR WEAPONS  
WERE TO COME INTO POSSESSION OF ISRAEL AND SOUTH AFRICA,  
WHICH HAVE UNLEASHED GRAVE CONFLICTS. HE  
RECOUNTED THERE IS NO EXCUSE FOR THE ATTITUDE OF STATES  
-- INCLUDING A NUMBER OF DEVELOPING STATES--WHICH OPPOSE  
INTERNATIONAL MEASURES TO HALT PROLIFERATION OF NUCLEAR  
WEAPONS ALLEGING THAT THESE ARE DISCRIMINATORY AND STAND  
IN THE WAY OF PEACEFUL APPLICATIONS OF NUCLEAR ENERGY.  
HE ALSO TOUCHED ON ISRAELI-SOUTH AFRICAN NUCLEAR  
COOPERATION VIEWED THE PROSPECTS FOR CTB OPTIMISTICALLY AND  
SECONDED THE SOVIET CALL FOR RENUMERATION OF EXPANSION  
OF ARMIES AND BUILD UP OF CONVENTIONAL ARMS BY THE  
PERMANENT MEMBERS OF THE SECURITY COUNCIL. YOUNG

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## Message Attributes

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